

**The Children's Services Plan of the
City and County of
San Francisco for
Fiscal Year 1993-1994**

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presented by
Mayor Frank Jordan

to the
**Board of Supervisors
of the
City and County of San Francisco**

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EXECUTIVE SUMMARY

The 93/94 Children's Services Plan provides guidelines for the implementation of the second year of the San Francisco Children's Fund. The Children's Fund was established in November 1991 after San Francisco voters adopted the "Children's Amendment" which revised City Charter No. 6.415. The Amendment legislates a portion of tax revenues to be set aside for funding children's services for the next 10 years.

The following information was used as the foundation for developing the 93/94 CSP:

- The 1992/93 Children's Services Plan which provides the framework for which the new CSP is built.
- Input from community residents, service providers, and youth was used in identifying priority needs and service areas.

Highlights of new programs include:

- The development of a new and innovative collaboration between city departments, the SFUSD and the Private Industry Council.
- Additional program categories including funding to cultural enrichment/art & media services, centralized job information for youth, extended hours for child care, and parent support and training.
- The addition of special needs as a program category within each of the four service categories.
- Emphasis on quality programs through regular evaluations of currently funded programs.
- The development of a strategic planning process by MOCYF, to be implemented in the coming years.

An investment in our children is the best investment we can ever make -- and San Francisco's Children's Amendment is a major step toward investing for the future of the children of this great city.

-- Mayor Frank Jordan

Creating a Vision: The Challenge of Change

In the 1980s there was a growing cynicism in society's ability to address the increase in crime, rising poverty, inner-city isolation and deprivation. The public worried about the growing gang violence, increased school dropout, and the failure of our education system to produce young adults able to contribute to our society. But rather than understanding the roots of these problems in the multiple disadvantages, eroding institutions, and disruption of family lives, the solution was to bolster the criminal justice system and slash urban programs, many innovative and promising.

Today, as we move towards the challenges of the 21st century, we stand on the edge of a new era. In November of 1991 San Franciscans passed the "Children's Amendment", the first of its kind in the nation, which sets aside a portion of property tax revenues to a Children's Fund for programs specifically to San Francisco's children. The Amendment also required that the City maintain a minimum appropriation for services to children based on the service allocations prior to the Amendment's passage.

The challenge and opportunity to make change in San Francisco is at our doorstep. How do we ensure our children grow up in a healthy and safe environment? How will we foster a sense of pride and empower youth to reach their highest potential? How will we provide our youth with equal opportunity regardless of ethnic background, disability, language emphasis, or sexual orientation? Our use of these funds can create new and productive changes in the service delivery system over the next nine years. We must show that children's services can be provided efficiently and that an investment in preventive services for children and families will ensure that our youth will grow to be healthy and productive members of society.

Description of the Children's Fund

On November 5, 1991, San Francisco voters passed the "Children's Amendment" which revised Section 6.415 of the city charter. The Amendment requires that the City maintain a minimum appropriation for services at the 91/92 or 90/91 level, whichever is higher, and secondly it established for ten years, a "Children's Fund" to be used exclusively to provide expanded services for children above and beyond the City's above set minimum.

In the first year, 1992/93, approximately \$5.2 million was allocated for additional children's services. This amount was calculated from a formula of \$0.0125 for each one hundred dollars of assessed property valuation. In the subsequent nine years, the formula is \$0.025 for each one hundred dollars. This brings the amount to approximately \$13.2 million for each year, beginning in fiscal year 1993-94.

During the first five years of the Children's Fund (through fiscal year 1996-1997) the legislation calls for the funds to be appropriated at a minimum of 25% for each of the following service categories: Health and Social Services; Job Education, Training, and Readiness; and Child Care. The fourth service category, Delinquency Prevention/Education/Libraries and/Recreation does not have any mandated minimum. In 1993-94 the approximate appropriations are:

Child Care	approx. \$3.3 million (25% minimum of fund)
Health and Social Services	approx. \$3.3 million (25% minimum of fund)
Job Education, Training, Readiness	approx. \$3.3 million (25% minimum of fund)
Delinquency Prevention/ Education/Libraries/Recreation	combined allocation of approx. \$3.3 million (25% maximum of fund)

Excluded from these funds are those services provided by:

- Police Department or other law enforcement agencies
- Courts, District Attorney, Public Defender, City Attorney
- Probation, Parole or other criminal justice agencies
- Fire Department and Public Transportation

Also excluded are:

- Any service which benefits children incidentally or as members of a larger population including adults;
- State-mandated or federally-mandated services;
- Capital acquisitions not primarily and directly used by children; real property acquisition except by lease for 10 years or less;
- Maintenance or operation of any facility not used primarily and directly by children; any recreation or park facility; any library or hospital facility.

First Year: Implementation of the Children's Fund

The focus of the first year was the establishment of an operational structure and allocation of the initial Children's Fund. However, resources to begin operations were not available until July 1, 1992, thereby pushing the schedule back from its original time frame. Although delayed, this office is pleased to announce that full service implementation of the 1992-93 Children's Services Plan (CSP) will begin January 1993.

Recognizing the difficulties in this first year implementation and meeting the required legislative provisions which mandate the presentation of the new 1993/94 CSP to the Board of Supervisors by the end of this year, the Board of Supervisors passed Resolution No. 92792 that accomplished two things. First, it approved a nine month/nine month funding plan over the first two fiscal years for those providers awarded contracts under the 92/93 CSP. Second, it urged the Mayor to utilize the 92/93 CSP as the foundation for the development of the 93/94 CSP.

The Nine Month/Nine Month Plan

The nine month/nine month plan does the following:

- a) allows the Office to fund larger and/or a greater number of contracts with community based contractors who applied during the first fiscal year, and
- b) it provides community organizations 18 months of continuous funding while simultaneously establishing a baseline of services.

The baseline of services provides the original Children's Services Plan with an opportunity to demonstrate its effectiveness. This will be important for evaluating the impact and success of the first CSP and will lay a solid foundation for suggesting changes to future CSPs. Lastly, it brings the funded organizations back on the City's fiscal year cycle.

First nine months:	January 1993 through September 1993
Second nine months:	October 1993 through June 1994

On November 18, 1992, the Board of Supervisors approved the Mayor's Final Funding Plan for the 1992-1993 Children's Services Plan. Attached as an appendix to this Plan is the list of community agencies that were funded in 92/93 and will be funded in the 93/94 continuation funds, subject to program performance, oversight and budgetary requirements.

DEVELOPMENT OF THE 93/94 CHILDREN'S SERVICES PLAN

To ensure continuity of programming and to allow time to adequately evaluate the first CSP programs, the Board of Supervisor's Resolution No. 92792 urges that the 93/94 Plan reflect the previously set CSP goals and program priorities. The basic principles of the 92/93 CSP are as follows:

Prevention

The Children's Fund offers an opportunity to shift the focus of spending on children's services from crisis oriented services to those that are preventive investments proven to work and to save public dollars. Through focusing on prevention and early intervention strategies this office is committed to identifying and addressing concerns before they turn into problems.

In May 1991, the Mayor's Plan for Coordinated Services of Children, Youth and Their Families in San Francisco also emphasized the need for preventive approaches. The report outlined prevention programs as:

- Beginning with the Family.
- Offering culturally appropriate and accessible services.
- Timing prevention programs with natural transitions. For example, from pre-school to elementary school or for newcomer children, from arriving in America to one's acclimation within a new culture.

We add to this, the recognition that children from various backgrounds have varying needs. We need to consider the whole child and in the long term consider strengthening families and whole communities to address the complete needs of the children.

Collaboration

In existing literature and also confirmed by much of the input from the community and focus group meetings, people have stated that collaboration is key to ensuring that a child and his or her family may be served in a comprehensive and meaningful way. The way our current services are structured, however, no one agency takes responsibility for working with the whole child; no one agency is accountable for arranging or advocating services for the child or family. This means that children and families must plow through a maze of bureaucracy to find the services they need. This is frustrating for the family as well as potentially resulting in families not receiving the services they need. It also means service agencies may compete for clients which results in duplication and fragmentation.

Input from community providers at the focus group meetings indicated that collaborations should be outcome or client driven to reach a common goal; collaborations should be seen as a means and not an end. Effective collaborations take time to build trust and establish effective structures, including working relationships with public agencies and community providers.

Funding sources can limit or drive the design of collaborations unintentionally. Although we will continue to emphasize the policy framework from the 92/93 CSP which identified collaborations that minimize administrative costs and reduce fragmentation of services, we hope to design a Request For Proposal (RFP) that allows community organizations the flexibility to define collaborations that improve service delivery. In the RFP process we will evaluate whether collaboration is, or is not, the best structure for improved service for the target population. A collaboration is only meaningful to the extent that the ultimate client benefits directly from improved, increased or more cost effective service delivery.

Because we understand that collaboration takes time to grow and develop, in the short run the process may be difficult, however, in the long run we feel that the benefits of these collaborations will be in the best interest of our children.

Leveraging Funds

Vital to maximizing service dollars is the ability to use Children's Fund money to leverage additional funds and/or to leverage additional services. If we allocate \$100,000 to a program that can be matched by another \$100,000, children's services have gained.

Anticipating shrinking state revenues means we must seriously look towards private and federal monies as they become available. How we leverage available funds will be critical to planning for this year. We will ask all RFP applicants to do their share to seek additional funds leveraged by the Children's Fund.

Culturally Appropriate Services

In the last couple of decades San Francisco's population growth has helped shape our city into one of the most ethnically, racially and culturally diverse cities in California. Cultural diversity has presented us with both its strengths and its challenges. The strengths are the richness it brings to the city and society; the challenges are whether our systems are sensitive and bridge various populations.

We hope to fund services that are flexible and can respond to the varying needs of our diverse array of children. This means trying to eliminate the barriers that prevent access to services and to ensure that services can accommodate our differences. It also means providing safe environments for children and a

curriculum that teaches our children to respect the diversity that they will face today and in the future.

In addition to the aforementioned 92/93 policy principles, we add the following principles:

Quality

Attention to evaluation and funding of quality programs for our children will be emphasized this year. Quality means to the extent possible, insuring our programs are safe, culturally and age appropriate, and sensitive and accessible to the wide range of children's needs. It also means that we want to encourage new and creative or modified models of programs that can effectively address today's social context and prepare youth for the coming decade. It means ensuring for our parents and the public that their investment in children's services is being handled responsibly.

It is the intention of the MOCYF to look at evaluation techniques that help us identify quality programs. This means identifying and tracking measurable results for program participants. In the long run we want to know that the impact of these funds have been positive for our children, not just whether the programs met their objectives. Part of MOCYF's goal will be to identify and encourage quality service from our public and community providers.

Planning

In providing responsible leadership and management of preventive services, MOCYF must plan for the long term development and use of the Children's Fund. We need to answer these questions in the course of developing a strategic plan for the Children's Fund in the coming years.

Among the areas we must consider:

- Investigating the gaps in services including developing a comprehensive inventory of all children's services across the City.
- Evaluating different models of prevention, given our limited resources.
- Ensuring quality programming.

Service Needs Summary from '92 Community Input Meetings

In addition to adhering to the baseline services and CSP principles, the Board of Supervisors' resolution no. 92792 required that the 93/94 Plan reflect the input of interested community members. In the months of November and early December, nineteen meetings, (including three meetings with youth), 12 neighborhood meetings, and four provider focus groups, were held to gather input into the development of this Plan. It also included input from the Mayor's Youth Forum, and The 1992 Youth Vote (sponsored by Coleman Advocates and the SFUSD), which surveyed youth on their program priorities for the spending of the Children's Fund.

From the identified priorities we adjusted or added to the program categories outlined in the 92/93 CSP. The aggregated input showed the following needs under each of the four service categories in priority order:

Child Care:

- After school programs, including: recreational, educational or cultural enrichment programs, athletic, or music and arts programs. Parents' priority concern was for after school care that provide safe, consistent service to school aged children.

Particular concerns for:

- programs for pre-teens (ages 10-13)
- latchkey support
- Child care services to low and low/moderate income families, including infant/toddler care
- Extended hours for child care including some evening hours and weekend hours
- Short term respite care for children

Providers also gave high priority to the need for professional training to increase their skills and their ability to address the needs of diverse children.

Health and Social Services:

- Comprehensive community centers that address a wide variety of health services.

Specific health concerns were identified as:

- basic health care, including prenatal and infant care.
- information on sexually transmitted diseases, including HIV prevention, and family planning.
- drug abuse prevention and rehabilitation
- mental health services

- Parent and caregiver support and training, especially for teenage parents to help in parenting skills and securing services for their children.
- Affordable housing
- Homeless programs

Job Training, Readiness, Education

- Jobs for youth.
 - after school jobs for high school students
 - priority for youth with criminal records
 - centrally located accessible job bulletin
- Job training
 - technical training programs
 - job training for teenage parents
 - training for homeless youth
 - college and career preparation
- Job Readiness

Delinquency Prevention

- Multi-service centers with a variety of teen programs, art, tutorials, college preparation, recreation and counseling
- Cultural enrichment programs
- Extended library hours and expanded variety of books
- Tutorials
- Outdoor recreation and transportation

Using previous year's program priorities and the above community input, we offer this year's proposal for the 1993/94 Children's Fund as outlined in the following section.

RECOMMENDED SERVICES ALLOCATION

San Francisco Unified Departmental Services

The call for strategic planning of children's services has been put forth in San Francisco many times in recent years. However, most proposals for change have lacked one essential component: the schools. San Francisco has failed to obtain literally millions of dollars in federal, state and foundation grants because the City has lacked a simple collaborative structure for public and private agencies and the school district to plan systematically for better service delivery.

In this 1993/94 Children's Services Plan, city departments, SFUSD and the Private Industry Council will receive approximately \$2.56 million in new monies, above the baseline funding they received in 1992-93. As the first step in increasing collaboration, it is the intention of MOCYF that these new monies be used to form partnerships with the SFUSD to better meet the needs of San Francisco's children. Over the next three years, it is hoped that these partnerships will form the basis for citywide strategic planning for improved children's services that involves City departments, SFUSD and community organizations, parents and youth.

The 93/94 monies will not be allocated to departments on an individual basis as was done with the baseline 92/93 monies. Instead, the \$2.56 million in new monies will be seen as a whole, and the departments will come together to plan for the best way to use these funds to provide services in collaboration with the school district. The \$2.56 million is divided among the four categories and is outlined in the following service category, action strategies section as "San Francisco Unified Departmental Services."

MOCYF will facilitate an interagency working group which will focus on creating and implementing funding proposals for 1993-94 Children's Fund dollars that include the following components:

1. A mechanism for identifying other funding sources by leveraging the \$2.56 million in new monies. These sources could include federal, state, city, county and private funds.
2. The ability to incorporate the community organizations which receive Children's Fund monies sometime within the next thirty six months so that solid, structured programs are developed that are true public-private partnerships.

At the end of three years, community agencies and city departments should have laid the foundation necessary for long term, strategic planning for improving all services for San Francisco's children. MOCYF firmly believes that by the year 2000, San Francisco can be a model city in the nation in terms of equipping its young people for their role as adults of the twenty-first century.

**Service Category:
Child Care**

Goals

- Goal 1: To increase the number of children of low and moderate income families enrolled in licensed child care.
- Goal 2: To provide affordable child care to the “working poor” or “nearly poor”: those families who are at risk of becoming dependent on public assistance if they do not have access to reliable and affordable care. Priority according to the following family status:
- (a) Single parent, working
 - (b) Parent(s) working or in school or in training program
 - (c) Parent enrolled in substance abuse treatment program
 - (d) Homeless within the previous 24 months
- Goal 3: To provide safe, supervised programs for school aged children and pre-teens during after school hours.
- Goal 4: To provide respite care to reduce stress on parents or caregivers.
- ** Goal 5: To extend the hours of child care providers to accommodate unusual work scheduling needs of parents .**
- Goal 6: To increase the number of child care providers by addressing barriers to licensing, including language and citizenship requirements
- ** Goal 7: To increase child care services in geographical areas with the most underserved child populations**
- ** Goal 8: To provide at least 5% of the child care funds for programs for disabled children or for programs that make services accessible to children with disabilities.**
- ** Goal 9: To insure quality programming for children that receive services under the Children’s Fund.**

***New goals and programs are identified in bold and with asterisks.*

Child Care Service Category

Action Strategies

1. Increase the voucher program to bridge the gap between market rate expenses and the amount which low and moderate income families can afford to pay. This voucher program may be used for either licensed family (home) day care or licensed center-based care.

Continuation funds: \$454,764
Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$435,000
Recommended Administrator: Nonprofit contractors

2. Provide on a pilot basis direct subsidies to a limited number of licensed centers (family day care homes may be part of center collaboratives) to reimburse for actual costs in order to provide affordable care for low income, working parents.

Continuation Funds: \$331,000
Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$230,000
Recommended Administrator: Nonprofit contractors

3. Maintain and expand licensed and license exempt after school child care including recreational or educational programs that operate regularly during after school hours.

Continuation Funds: \$246,409
Administrator: Recreation and Park Department

93/94 Recommended Allocation: \$190,000
Recommended Administrator: Nonprofit contractors and collaboratives between nonprofit contractors and/or the Recreation and Park Department and SFUSD

***New goals and programs are identified in bold and with asterisks.*

4. Maintain the 130 expansion slots to the San Francisco Unified School District's "Children's Centers", public preschools.

Continuation Funds: \$80,000
Administrator: San Francisco Unified Schools
Leveraging Opportunity: With Additional Funds, can leverage up to \$1,500,000

5. Provide short-term respite care for children of families for whom this preventive care is not otherwise available.

Continuation Funds: \$75,000
Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$100,000
Recommended Administrator: Nonprofit contractors

- ** 6. Provide extended hours of operation (may include weekends and evenings) for a limited number of providers targeting parents with unusual work schedules. This includes providers serving children of any age group and including licensed center based and family day care homes as part of a center collaborative.**

93/94 Recommended Allocation: \$135,000
Recommended Administrator: Nonprofit contractors

7. Continue to increase the number of licensed family day care homes in high risk neighborhoods by offering culturally appropriate technical assistance to child care providers.

Continuation Funds: \$37,500
Administrator: Nonprofit contractors

- ** 8. Provide an opportunity for Special Needs not easily addressed in the categories above. (Ex., services for mentally or physically disabled children, infants of drug addicted parents, etc.)**

Continuation Funds: \$58,829
Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$210,000
Recommended Administrator: Nonprofit contractors

***New goals and programs are identified in bold and with asterisks.*

- ** 9. In all child care programs MOCYF would encourage providers to continually utilize and strive for methods of increasing quality programming for the children they serve (ex. receiving recognized accreditation or other program evaluation).**

No funds assigned

93/94 Recommended: S. F. Unified Departmental Services Fund: \$385,398
Recommended Administrator: MOCYF

***New goals and programs are identified in bold and with asterisks.*

**Service Category:
Health and Social Services**

Goals

- ** Goal 1: To increase accessible health education and screening to low-income children, including awareness and prevention of sexually transmitted diseases, family planning and drug abuse prevention.**
- Goal 2: To provide services to teen parents and their children to develop self-sufficiency skills and long term independence from public programs.
- Goal 3: To provide a range of "family support" programs and services at a single site aimed at reducing the parenting stress and the risk of abuse and neglect while building upon the strength and resources of intact families.
- Goal 4: To increase mental health services for children in high risk neighborhoods
- Goal 5: To provide an array of coordinated, preventive health and social services for homeless or recently homeless children .
- Goal 6: To provide "early warning" mental health services for young children to reduce the incidence of developmental and/or behavioral difficulties.
- Goal 7: To reduce the incidence of abuse and neglect of children.
- ** Goal 8: To provide at least 5% of the health and social service funds for programs for disabled children or for programs that make services accessible to children with disabilities.**
- ** Goal 9: To work with the Mayor's Office of Community Development and Mayor's Office of Housing to investigate various options to addressing the need for affordable housing for families.**

***New goals and programs are identified in bold and with asterisks.*

Health and Social Service Category

Action Strategies

1. Continue to out-station a public health nurse at site of intake for AFDC clients at Department of Social Services to provide health education and consultation to children of AFDC families and to pregnant AFDC clients.

Continuation Funds: \$22,000
Administrator: Department of Social Services
Leveraging Opportunity: \$22,000 State CHDP

2. Continue to provide health outreach worker/educator at the school based health center at Golden Gate School to provide screening and referral for children showing signs of risk of early educational failure who are enrolled in Head Start, the SFUSD Children's Centers and the early primary grades.

Continuation Funds: \$22,000
Administrator: San Francisco Unified
School District
Leveraging Opportunity: \$24,000 in state reimbursements

3. To outstation a preventive health team (nurse practitioner and health outreach worker, mental health/social worker) at community facilities in neighborhoods with high risk youth.

Continuation Funds: \$368,945
Administrator: Department of Public Health
Leveraging Opportunity: \$50,000-\$100,000 CHDP, Medi-Cal

4. Provide local matching funds for SB620 "Healthy Start" project to link schools with health and social services.

Continuation Funds: \$100,000
Administrator: SFUSD, linked with DPH & DSS
Leveraging Opportunity: \$300,000 State SB620 funds plus
services from community agencies,
and universities equivalent to over
\$150,000

***New goals and programs are identified in bold and with asterisks.*

5. To provide off-site, bilingual and bicultural mental health outreach capacity from existing neighborhood health centers.

Continuation Funds: \$149,040
Administrator: Department of Public Health
Leveraging Opportunity: Short-Doyle Medi-Cal Funds

6. Provide counseling and supportive services for up to eighty additional 16 and 17 year-old AFDC teen parents who are school dropouts or at risk of school failure through the Greater Avenues to Independence (GAIN) Teen Program.

Continuation Funds: \$225,000
Administrator: Department of Social Services in collaboration with non-profits
Leveraging Opportunity: \$225,000 Federal Title IV-F

7. Involve parents and service providers of high-risk youth in creating a range of preventive services at a single site to support families with children under age five.

Continuation Funds: \$150,000
Administrator: Collaboration of Nonprofit contractors with the support from the Departments of Social Services and Public Health
Leveraging Opportunity: State CHDP

93/94 Recommended Allocation: \$225,000
Recommended Administrator: Nonprofit contractors

8. Establish a child advocacy/case-management capacity at homeless family shelters or other strategic locations in the service delivery system.

Continuation Funds: \$56,250
Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$75,000
Recommended Administrator: Nonprofit contractors

***New goals and programs are identified in bold and with asterisks.*

9. To provide off-site capacity for mental health consultation to providers in licensed centers and family day care for children showing early signs of developmental and/or behavioral difficulties.

Continuation Funds: \$147,290
Administrator: Nonprofit contractor

10. To provide services directly to children and youth which will prevent their becoming victims of child abuse (physical, emotional, sexual, etc.)

Continuation Funds: \$29,817
Administrator: Nonprofit contractor

93/94 Recommended Allocation: \$65,000
Recommended Administrator: Nonprofit contractors

- ** 11. To provide parent education skills and support, especially for teen parents to effectively help them identify and address the needs of their children.**

93/94 Recommended Allocation: \$100,000
Recommended Administrator: Nonprofit contractors

- ** 12. To provide an opportunity for Special Needs not easily addressed in the categories above.**

Continuation Funds: \$46,858
Administrator: Nonprofit contractor

93/94 Recommended Allocation: \$125,000
Recommended Administrator: Nonprofit contractors

93/94 Recommended: S. F. Unified Departmental Services Fund: \$1,062,800
Recommended Administrator: MOCYF

****New goals and programs are identified in bold and with asterisks.**

**Service Category:
Job Readiness, Training and Placement**

Goals _____

- Goal 1: To provide a school-based continuum of job readiness skills, work experience and supportive counseling services to youth ages 13 and 14 years at risk of educational failure and dropping out of school.
- Goal 2: To provide job readiness training and skills to those youth unlikely to continue education past high school or GED attainment.
- Goal 3: To provide programs to prepare foster care children for independent living and self sufficiency after their care expires.
- ** Goal 4: To increase the number of youth ages 14 to 18 participating in existing work-experience training programs while they are enrolled in school and during the summer.**
- Goal 5: To provide "early exposure" on issues of job readiness and career choice which promotes educational and vocational success.
- ** Goal 6: To support economic opportunities created and administered by youth.**
- ** Goal 7: To provide centralized information to youth which enhances opportunities to obtain gainful employment.**
- ** Goal 8: To provide at least 5% of the job readiness, training and placement funds for programs for disabled children or for programs that make services accessible to children with disabilities.**

***New goals and programs are identified in bold and with asterisks.*

Job Readiness, Training and Placement Service Category

Action Strategies

1. Provide and expand educational, vocational counseling and support services to 13 and 14 year old middle school and first year high school students who are performing below grade level to increase the likelihood of school retention/dropout prevention.

Continuation Funds: \$244,822
Administrator: Private Industry Council in collaboration with SFUSD
Leveraging Opportunity: Federal JTPA Title II

2. Maintain "Workreation", the youth employment program of the Recreation and Parks Department, to a year-round program.

Continuation Funds: \$64,590
Administrator: Department of Recreation & Parks

- ** 3. Increase employment opportunities for youth who have been in subsidized work experience or employment programs by providing "Transition" training counseling and placement in non-subsidized employment.**

93/94 Recommended Allocation: \$185,000
Recommended Administrator: Nonprofit contractors &/or MOCYF

4. In collaboration with the San Francisco Unified School District, provide vocational counseling and skills building to prepare youth for job market following high school or GED attainment.

Continuation Funds: \$469,183
Administrator: Collaboration of Nonprofit organizations

93/94 Recommended allocation: \$85,000
Recommended Administrator: Nonprofit contractors

***New goals and programs are identified in bold and with asterisks.*

5. Continue independent living skills training for 200 foster youth 16 to 18 years old, by adding vocational counseling to services offered.

Continuation Funds: \$28,000
Administrator: Department of Social Services
Leveraging Opportunity: \$28,000 Federal Independent Living Skills Program

6. Expand the Mayor's Youth Employment and Education Program by adding slots or transitioning from a school year only to year-round programs.

Continuation Funds: \$300,000
Administrator: Collaboration of Nonprofit organizations

93/94 Recommended Allocation: \$235,000
Recommended Administrator: Nonprofit contractors

7. Provide "early job exposure" off-site at schools and community-based tutorial locations by augmenting collaborative, community-based tutorial efforts and designing and implementing cultural and gender appropriate workshop materials and curriculum, and/or by designing appropriate early exposure program on issues of job readiness and career choice.

Continuation Funds: \$35,510
Administrator: Nonprofit contractor

93/94 Recommended Allocation: \$110,000
Recommended Administrator: Nonprofit contractors

- ** 8. Develop a youth economic development plan and demonstration program that can incorporate the entrepreneurial ideas of youth into planning and implementation of small businesses.**

93/94 Recommended Allocation: \$85,000
Administrator: Nonprofit contractor in collaboration with MOCYF, MOCD, SFUSD, and private businesses
Leveraging Opportunity: MOCD and Private Industries

***New goals and programs are identified in bold and with asterisks.*

- ** 9. Leverage the Employment Opportunities 1000 Initiative to recruit businesses to employ young people and centralize employment opportunities and information for youth.**

93/94 Recommended Allocation: \$85,000

Recommended Administrator: Nonprofit contractors

- ** 10. Provide college preparation skills, education and career and vocational counseling.**

93/94 Recommended Allocation: \$100,000

Recommended Administrator: Nonprofit contractors

- ** 11. Provide an opportunity for Special Needs not easily addressed in the categories above.**

Continuation Funds: \$143,610

Administrator: Nonprofit contractors

93/94 Recommended Allocation: \$135,000

Recommended Administrator: Nonprofit contractors

93/94 Recommended: S. F. Unified Departmental Services Fund: \$664,285

Recommended Administrator: MOCYF

***New goals and programs are identified in bold and with asterisks.*

Service Category:
Library, Recreation, Delinquency Prevention, Education

Goals _____

- Goal 1: To increase the hours of children's library services throughout the city enhancing reading opportunities and providing quiet space for youth.
- Goal 2: To provide off-site library services, including storytelling and exposure to books, which encourage literacy for those children and youth least likely to visit a library.
- Goal 3: To increase the capacity of the Department of Recreation and Parks to provide culturally appropriate youth programs and services.
- Goal 4: To provide a range of prevention services to at-risk youth promoting service coordination in culturally appropriate, community based settings.
- Goal 5: To increase the number of children at risk of educational failure served by tutorial and educational enrichment programs.
- Goal 6: To support self-help, peer support and advocacy programs which increase academic/vocational success and reduce juvenile delinquency.
- Goal 7: To provide community-based alternatives for juvenile offenders reducing the number of youth in court-ordered detention.
- ** Goal 8: To provide at least 5% of the delinquency prevention funds for programs for disabled children or for programs that make services accessible to children with disabilities.**

***New goals and programs are identified in bold and with asterisks.*

Delinquency Prevention/Libraries/Recreation/Education Service Category

Action Strategies

1. Extend the hours of children's services at the Main Library and at branch libraries or reading centers.

Continuation Funds: \$321,543

Administrator: Public Library Department

2. Provide the Public Library with an "off-site" capacity to extend storytelling and exposure to the pleasure of reading to children and youth at recreation sites, after-school latchkey sites, and the Youth Guidance Center.

Continuation Funds: \$75,000

Administrator: Public Library Department

3. To increase the availability and circulation of age-appropriate reading materials for children and youth under the age of 18 years least likely to visit a library.

Continuation Funds: \$25,000

Administrator: Public Library Department

4. To provide a position (staff or contractor) for a Youth Services Advocate/Planner within the Department of Recreation and Parks to develop with youth and youth service providers a plan for increased deployment of departmental resources to teen services and programs.

Continuation Funds: \$55,878

Administrator: Department of Recreation & Parks

****New goals and programs are identified in bold and with asterisks.**

5. Develop "Teen Multi-Service Centers" where an array of preventive services for youth, including cultural enrichment, tutorials, college preparation and recreational activities, are co-located at a single site. Funding for first year "glue money" to phase-in services.

Continuation Funds: \$281,254
Administrator: Collaboration of Nonprofit contractors

93/94 Recommended Allocation: \$450,000
Recommended Administrator: Collaboration of Nonprofit contractors

6. Provide culturally appropriate, community-based educational programs (after school homework assistance, tutorials, etc.) to school aged children and youth, based on enhancing learning skills, building self-esteem, and encouraging peer support to increase chances of educational and vocational success.

Continuation Funds: \$263,658
Recommended Administrator: Collaboration of community based Nonprofit organizations, with service linkage to SFUSD

93/94 Recommended Allocation: \$110,000
Recommended Administrator: Collaboration of Nonprofit organizations and public departments

7. To provide culturally appropriate advocacy and case management services as an alternative to detention for youth who have been adjudicated.

Current Allocation: \$130,000
Recommended Administrator: Collaboration of Nonprofit contractors

93/94 Recommended Allocation: \$150,000
Recommended Administrator: Collaboration of Nonprofit contractors

***New goals and programs are identified in bold and with asterisks.*

- ** 8. To provide extracurricular activities and field trips to enhance the recreation, education or cultural experiences of youth of all ages.**

93/94 Recommended Allocation: \$110,000
Recommended Administrator: Collaboration of Nonprofit contractors

- ** 9. Provide an opportunity for Special Needs not easily addressed in the categories above.**

Continuation Funds: \$116,901
Administrator: Nonprofit contractor

93/94 Recommended Allocation: \$130,000
Recommended Administrator: Collaboration of Nonprofit contractors

- ** 10. To enhance the appreciation of one's own and other people's cultures through various forms of art and media. Request for these funds can be applied under this category alone or as part of a cross- service category collaboration or comprehensive service.**

93/94 Recommended Allocation: \$300,000
Recommended Administrator: Collaboration of Nonprofit contractors

93/94 Recommended: S. F. Unified Departmental Services Fund: \$450,766
Recommended Administrator: MOCYF

****New goals and programs are identified in bold and with asterisks.**

Definitions of Terms:

(refer to Goals and Action Strategies section)

1. **Continuation Funds:** Monies allocated out of the 1993/94 plan that will go to Departments or Nonprofit contractors to continue the baseline services identified from the 1992/93 Funding Plan.
2. **93/94 Recommended Allocation:** Unallocated money from the increased revenues in the 1993/1994 Children's Fund. This will be the approximate additional or new amount available for each program area.
3. **Administrator:** Administrator previously assigned to the program category from the 1992/1993 Children's Service Plan and Mayor's Final Funding Plan.
4. **Recommended Administrator:** Administrator of the additional recommended allocation from the 1993/94 Children's Fund.
5. **93/94 Recommended San Francisco Unified Departmental Services Fund:** Sum of the funds to be used under the interdepartmental collaboration between city departments, SFUSD, and the Private Industry Council. The funds are aggregated over the program categories and are indicated at the end of each of the four service categories.
6. **Family** (from Mayor's Task Force on Family Policy, June 13, 1990)
A unit of interdependent and interacting persons, related together over time by strong social and emotional bonds and/or by ties of marriage, birth and adoption, whose central purpose is to create, maintain, and promote the social, mental, physical and emotional development and well being of each of its members.
7. **High Risk or At-Risk Youth.** (Taken from California's Definition, revised October 5, 1990, and San Francisco's Definition, revised July 1, 1988)

A "High Risk Youth" is an economically disadvantaged (using federal poverty guidelines) youth, under the age of 18 years, who possesses two or more of the following characteristics:

- Is a school dropout: not attending school full time and has not received a GED or high school diploma, and incarcerated youths who are attending school while in an institution.
- Is at risk of dropping out of school: a youth referred by a school staff person, probation officer or other responsible person documenting chronic attendance problems, or discipline problems, or educational underachievement.

- Is functionally illiterate: one who scores at or below the fifth grade level on a standardized test instrument.
- Is homeless: one who lacks a fixed, regular and adequate nighttime residence and whose primary nighttime residence is (a) a supervised publicly or privately operated shelter designed to provide temporary living accommodations, (b) an institution that provides a temporary residence for individuals intended to be institutionalized, or (c) public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.
- Is disabled: one who has a physically or mental disability which substantially limits one or more major life activities, person with a record of a disability, or a person who is regarded as having a disability.
- Is an offender: one who requires assistance in overcoming barriers resulting from a record of arrest or conviction.
- Is a pregnant teenager: A female under the age of 18 years, who is pregnant.
- Is a teen parent: Any individual, under the age of 18 years, who is responsible for the support of one or more dependent children.
- Is a substance abuser: one who is dependent on alcohol or drugs.
- Is a member of a racial or ethnic minority, or one who is not "White, Non-Hispanic"; a sexual minority; is a gay or lesbian youth or is undecided about his/her sexual orientation.
- Is a court-ordered placement evidenced by any affidavit or placement agreement, etc.
- Is a limited English speaker: one whose native language is not English and who has an inability to communicate in English.
- Is a public assistance recipient: one who is, or whose immediate family member is, a Federal, State, or local government cash recipient.
- Is in foster care; or a dependent youth for whom State or local government payments are made for support.
- Is a public housing resident: is a resident of a project owned or managed by the SF Housing Authority.

Tentative Timeline for Formulating and Implementing the 1993-1994 Children's Services Plan

The legislation requires that no later than December 31 of each calendar year, the Mayor must prepare and present to the Board of Supervisors a Children's Services Plan for the fiscal year beginning the following July 1. The legislation also requires that prior to the date required for presentation to the Board, the Health Commission, Juvenile Probation Commission, Social Services Commission, Recreation and Parks Commission and Libraries Commission shall each hold at least one public hearing on the Plan. Joint hearings may be held to satisfy the requirement.

late October 1992	Planning and coordination of community input begins.
November 1992	12 neighborhood meetings, 4 focus group meetings, 3 youth group meetings and department meetings are convened to gather input into the Plan.
December 14, 1992	Draft of the Plan is circulated among the public.
December 17, 1992	Joint Commission hearing is held for public comment.
December 21, 1992	Plan is presented to the Board of Supervisors.
January 1993	Plan to be discussed and approved by the Board of Supervisors.
February 1993	The Controller publishes the "base amount" below which the City cannot reduce its aggregate City appropriations for services to children eligible to be paid from fund.
February 1993	Requests for Proposals are solicited.
April 1993	Proposals will be due.
April and May 1993	Proposals will be reviewed.
June 1993	Contracts are negotiated.
July 1, 1993	1993-1994 Children Services Plan services begin.

Master List of CSP Meetings

November 16	Tenderloin --Youth Employment focus 655 Geary St., noon - 2 p.m.
November 17	Tenderloin -- 841 Ellis St., 4:45 p.m. to 6:30.
November 17	Bernal Heights/Outer Mission - Bernal Heights Neighborhood Center, 515 Cortland Ave., Dining Room
November 19	So. of Market - So. of Market Rec and Park Center 270 - 6th St. (Howard & Folsom)
November 19	Oceanview/Merced/Ingleside - James Johnson Farragut Center. 1099 Capital St. (@ Holloway)
November 23	Potrero Hill - Potrero Hill Neighborhood House. 953 DeHaro (@ Southern Heights)
November 23	Chinatown - Geen Mun Center/Self Help for the Eldery. 777 Stockton St (@ Sacramento)
November 23	Visitation Valley - Visitation Valley Community Center 66 Raymond (Old Bayshore & Alpha), Sr. dining Room
November 24	Western Addition/Fillmore - Ella Hill Hutch Community Center, 1050 McAllister.
November 30	Telegraph Hill/North Beach - Telegraph Hill Neighborhood Center. 660 Lombard St (Powell & Mason)
November 30	Mission - SF Rec & Park, Mission Recreation Center 745 Treat St., (20th & 21st)
December 1	Richmond/Sunset - SF Public Library, Richmond Branch Children's Library, Ground Floor, 10th Ave.
Dec. 2	Hunter's Point -- Bayview -HP Southeast Community Facility, Community meeting room, 1800 Oakdale Ave.

Focus Groups:

Nov. 16	Youth Employment. 1155 Market, Room A, 9:30 - 11
Nov. 18	Child Care. 1155 Market, 4th flr conf. room. 9-11 am
Nov. 19	HHS. 1155 Market, 4th flr conf. room. 1-2:30
Nov. 23	Delinq. Prev., 1155 Market, 4th flr., 9:30-11 am
November 24	Youth Meeting. -- 3:00 - 4:30 pm, War Memorial Building 401 Van Ness (@ McAllister), Room 110B All youth across the city are invited to attend.
Nov. 18	Youth Meeting -- Mayor's Youth forum teens 3-4:30

Summary of Allocations:

Child Care:

Program Category:	92/93 Continuation	93/94 New Allocation	Total Allocation
Voucher to parents	\$454,764	\$435,000	\$889,764
Provider subsidies	332,100	230,000	562,100
After School Care	246,409	190,000	436,409
SFUSD child centers	80,000		80,000
Respite care	75,000	100,000	175,000
Extended hours	—	135,000	135,000
License family day care	37,500	—	37,500
Special Needs	58,829	210,000	268,829
<u>S.F. Unified Departmental Services</u>		<u>385,398</u>	<u>385,398</u>
Total:	\$1,284,602	\$1,685,398	\$2,970,000

Health and Social Services:

Program Category:	92/93 Continuation	93/94 Rec. Allocation	Total Allocation
Public Health Nurse	\$22,000		\$22,000
Health Outreach Worker	22,000		22,000
Prevention Health Team	368,945		368,945
Healthy Start	100,000		100,000
Mental Health Outreach	149,040		149,040
GAIN	225,000		225,000
Cty. Prevention Services	150,000	\$225,000	375,000
Homeless families	56,250	75,000	131,250
Mental Health to child care	147,290		147,290
Child Abuse prevention	29,817	65,000	94,817
Parent Education	—	100,000	100,000
Special Needs	46,858	125,000	171,858
<u>S.F. Unified Departmental Services</u>		<u>1,062,800</u>	<u>1,062,800</u>
Total:	\$1,317,200	\$1,652,800	\$2,970,000

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Job Readiness, Education, Training:

<u>Program Category:</u>	92/93 Continuation	93/94 New Allocation	Total Allocation
Dropout Prevention	\$ 244,822		\$ 244,822
Job Readiness	469,183	\$ 85,000	554,183
Foster Child. voc. counseling	28,000		28,000
MYEEP	300,000	235,000	535,000
Workrecreation	64,590		64,590
Early Exposure	35,510	110,000	145,510
Job Bulletin	—	85,000	85,000
College prep.	—	100,000	100,000
Youth Entrep Projects	—	85,000	85,000
Job Placement		185,000	185,000
Special Needs	143,610	135,000	278,610
<u>S.F. Unified Departmental Services</u>		<u>\$664,285</u>	<u>664,285</u>
Total:	\$1,285,715	\$1,684,285	\$2,970,000

Delinquency Prevention, Education, Recreation, Libraries

<u>Program Category:</u>	92/93 Continuation	93/94 New Allocation	Total Allocation
Libraries	\$ 321,543		321,543
	75,000		75,000
	25,000		25,000
Recreation Planner	55,878		55,878
Teen Multi-Service Center	281,254	\$ 450,000	731,254
Tutorials	263,658	110,000	373,658
Alternatives to detention	130,000	150,000	280,000
Outdoor Recreation	—	110,000	110,000
Cultural Enrichment	—	300,000	300,000
Special Needs	116,901	130,000	246,901
<u>S.F. Unified Departmental Services</u>		<u>450,766</u>	<u>450,766</u>
Total:	\$1,269,234	\$1,700,766	2,970,000

Grand Total	5,156,751	6,723,249	11,880,000
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Summary by Service Category:

Child Care	2,970,000	25%
Health and Social Services	2,970,000	25%
Delinquency Prevention, Recreation Libraries, and Education	2,970,000	25%
Job Readiness, Training & Placement	<u>2,970,000</u>	<u>25%</u>
Subtotal	11,880,000	
Administration (10%)	1,320,000	
	13,200,000	

**Summary of Allocation by Nonprofit contractors and the
San Francisco Unified Departmental Services**
(92/93 Department funds are indicated in the SFUDS)

	<u>Nonprofit contractors</u>	<u>San Francisco Unified Departmental Services</u>
Child Care	2,199,364	711,807
Health and Social Services	963,357	1,949,785
Job Readiness, Training and Placement	1,824,693	1,001,697
Delinquency Prevention, Recreation, Libraries, and Education	2,301,110	928,187
Total:	7,288,524	4,591,476
	62%	38%

Administration Budget:

Personnel	933,661
MFB	150,376
Non-personnel Svcs	173,963
Materials and Supplies	30,800
Equip Purchase	24,200
Services of other City Depts	7,000

Total: \$1,320,000

MOCYF Personnel:

Administration	2
Program/Planning	12
Fiscal	4
<u>Support</u>	<u>2</u>
Total	20

** This does not include senior administrative member funded under the children's baseline section of the Mayor's budget permanently assigned to MOCYF.

**Includes positions that were funded under the 92/93 CSP.

Listing of Community Agencies Funded in 92/93 Continuation Funds

Child Care

Vendor Voucher

Children's Council of San Francisco	\$227,382
Wu Yee Children's Services	227,382

Provider Subsidies

Audrey L. Smith Child Development Center, Inc.	\$120,000
Economic Opportunity Council	75,000
Holy Family Day Home	62,100
San Francisco Jewish Community Center	75,000

Respite Care

CAHEED, Inc.	\$25,000
Children's Council of San Francisco	25,000
Wu Yee Children's Services	25,000

Licensing

Children's Council of San Francisco	18,750
Wu Yee Children's Services	18,750

Health and Social Services

Family Resource Center

Family Service Agency of San Francisco	150,000
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Homeless Children Advocacy

Hamilton Family Center	56,250
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Mental Health Service to Child Care Providers

Children's Council of San Francisco	37,500
Daycare Consultants	85,457
Learning Services of Northern California	24,333

Child Abuse Prevention

Wu Yee Children's Services	29,817
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Job Readiness, Training and Placement

Job Readiness

Bridges...From School to Work	81,539
Central City Hospitality House	64,500
Community Educational Services	225,000
San Francisco Conservation Corps	55,012
Youth Guidance Center Improvement Committee	43,132

Mayor's Youth Employment & Education Program

Japanese Community Youth Council	300,000
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Early Exposure

Visitation Valley Community Center	35,510
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Delinquency Prevention & Education

Multi-Service Teen Centers

Operation Contact, Inc.	148,127
RAP, Inc	133,127

Community Based Tutorials

Camp Fire Boys & Girls	44,248
Mission Reading Clinic	49,749
San Francisco Educational Services, Inc.	169,661

Alternatives to Detention

Center of Juvenile and Criminal Justice	130,000
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Special Needs

Special Needs Childcare

Asian Perinatal Advocates/Volunteers of SFGH	37,500
Easter Seal Society of San Francisco	7,829
Northern California Service League	13,500

Special Needs Health and Social Services

Children Center for Movement Therapy	15,150
Teenage Pregnancy & Parenting Project	41,708

Special Needs Job Readiness, Training, Placement

California Lawyers for the Arts	8,610
Girls Leadership Project of San Francisco Women's	41,250
Horizons Unlimited of San Francisco	93,750

Special Needs Delinquency Prevention & Education

Lavender Youth Recreation Information Center	89,146
Mission Youth Soccer League	17,755

U.C. BERKELEY LIBRARIES



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